Introduction

On January 22, 2026, Donald J. Trump formally introduced the world to his idea of an international peace-keeping organization, the Board of Peace ("BoP"). At the World Peace Forum in Davos, 19 nations signed the BoP Charter ("Charter"), which appoints Donald J. Trump as its Chairman, apart from and in addition to his service as President of the U.S. in representing the U.S. as a Member. The Charter lays out a Mission of seeking to promote stability, restore dependable and lawful governance, and secure enduring peace in areas affected or threatened by conflict and undertaking such peace-building function.

Proposition

Donald J. Trump has stated that the United Nations Security Council (UNSC) endorsed the BoP with its resolution 2802 of November 17, 2025 ("Resolution"). The Charter appoints him Chairman in his personal capacity. However, the Resolution:

1) is based an untrue representation contained in the U.S. draft resolution;
2) approved the BoP based on the implicit representation that its Chairman would be President Trump, not Donald J. Trump personally; and
3) is, in any event, restricted to the conflict in Gaza.

Supporting Information

On December 2, 2024, the United Nations General Assembly ("UNGA") passed a resolution providing the modalities for and officially adopting the title and forma of the *High-level International Conference for the Peaceful Settlement of the Question of Palestine and the Implementation of the Two-State Solution* ("High Level Conference").

On July 29, 2025, the High Level Conference adopted the New York Declaration, which reaffirmed support for a two-state solution to the Israeli-Palestine conflict and expressed a commitment to ending the war in Gaza and achieving a just and lasting peace

On September 12, 2025, the UNGA endorsed the New York Declaration, with the voting of the member nations being 142 in favour, 10 against, and 10 abstaining.

As of September 2025, 48 of the 251 hostages taken by Hamas on October 7, 2023 were still in captivity, with 22 or so of the 48 believed to be alive.

On September 29, 2025, President Trump held a Press Conference, with Israeli Prime Minister Netanyahu in attendance, and announced his *Comprehensive Plan to End the Gaza Conflict* ("Comprehensive Plan"), which contained 20 paragraphs. In its opening paragraphs, it stated, in part, that Gaza will be a "deradicalized terror-free zone" and will be redeveloped for the benefit of the people of Gaza and that *"If both sides agree to this proposal, the war will immediately end*." The Comprehensive Plan outlined a process for:

- the release by Hamas of the remaining hostages and by Israel of 1,950 detainees/prisoners;
- the sending of aid into the Gaza strip;

- governing Gaza under the temporary transitional governance of a technocratic, apolitical Palestinian committee, which committee will be made up of qualified Palestinians and international experts, with oversight and supervision by a new international transitional body, the "Board of Peace," which will be headed and chaired by President Donald J. Trump until such time as the Palestinian Authority has completed its reform programme; and
- redevelopment of the Gaza strip.

The Comprehensive Plan provided that Hamas agreed to not have any role in the governance of Gaza. It did not commit the parties to a two-state solution and, instead, spoke only of the "aspiration" of the Palestinian people with the following: *"While Gaza re-development advances and when the PA reform programme is faithfully carried out, the conditions may finally be in place for a credible pathway to Palestinian self-determination and statehood, which we recognise as the aspiration of the Palestinian people."*

At the Press Conference, President Trump stated, part, as follows:

- *"Several countries have foolishly recognized the Palestinian state."*;
- *"No president has been better to Israel than Donald Trump."*;
- *"...Israel would have my full backing to finish the job of destroying the threat of Hamas. ...And if Hamas rejects the deal, which is always possible, they're the only one left. Everyone else has accepted it. But I have a feeling that we're going to have a positive answer. But if not, as you know, Bibi, you'd have our full backing to do what you would have to do."*

Prime Minster Netanyahu then endorsed that President Trump is the greatest friend that Israel ever had in the White House and that it wasn't even close, adding that he was encouraged by President Trump's "clear statement at the UN against the recognition of a Palestinian state". He expressed support for President Trump's plan.

However, that very day, September 29th, the Israeli Minister of Finance, Bezalel Smotrich, denounced the Comprehensive Plan.

Despite the above statement of Minister Smotrich and the fact that Israeli government had not agreed to the Comprehensive Plan, President Trump, on October 3rd, issued, through a post on TruthSocial.com, a two-day deadline for Hamas to agree:

> "We will have PEACE in the Middle East one way or the other... RELEASE THE HOSTAGES, ALL OF THEM, INCLUDING THE BODIES OF THOSE THAT ARE DEAD, NOW!
> An Agreement must be reached with Hamas by Sunday Evening at SIX (6) P.M., Washington, D.C. time... If this LAST CHANCE agreement is not reached, all HELL, like no one has ever seen before, will break out against Hamas."

Shortly thereafter that day, Hamas released a statement agreeing to release all prisoners and hand over administration of the Gaza Strip to a Palestinian body of independents, but

asserting that the other issues in the Comprehensive Plan *"are to be discussed within a comprehensive Palestinian national framework"* that Hamas will be part of. President Trump then posted that, based on the Statement just issued by Hamas, he believed they are ready for a lasting PEACE.

On October 8, 2025, President Trump posted: *"I am very proud to announce that Israel and Hamas have both signed off on the first Phase of our Peace Plan"*. In point of fact, neither Israel nor Hamas had signed or agreed to the Comprehensive Plan.

On October 9, 2025, representatives of Hamas and Israel signed a one page 6 paragraph agreement ("October 9th Agreement") which opened with the statement *"President Trump announces the end to the war in the Gaza Strip, and that the parties have agreed to implement the necessary steps to that end."* The October 9th Agreement dealt primarily with the setting a mechanism for the release of hostages and detainees/prisoners. It did not contain any agreement to the Comprehensive Plan or the Board of Peace and, instead, simply closed with: *"6. A task force will be formed of representatives from the United States, Qatar, Egypt, Turkey and other countries to be agreed upon by the parties, to follow-up on the implementation with the two sides and coordinate with them."*

On October 13, 2025, there was an exchange of hostages and detainees/prisoners.

On November 17, 2025, the U.S. put a draft resolution before the United Nations Security Council ("UNSC"), paragraph 1 of which provided: "1. Endorses the Comprehensive Plan, acknowledges the parties have accepted it, and calls on all parties to implement it in its entirety, including maintenance of the ceasefire, in good faith and without delay;". The draft resolution went on to, among other things, authorize the BoP to enter into such arrangements as may be necessary to achieve the objectives of the Comprehensive Plan.

On November 18, 2025, Donald J. Trump posted, in part, the following on Truth Social:

> Congratulations to the World on the incredible Vote of the United Nations Security Council, just moments ago, acknowledging and endorsing the Board of Peace, which will be chaired by me, and include the most powerful and respected Leaders throughout the World. This will go down as one of the biggest approvals in the History of the United Nations, will lead to further peace all over the world, and is a moment of true Historic proportion!

On January 16, 2026, a letter on White House letterhead was sent out to leaders of many nations. The letter stated, in part:

- It is my Great Honor to invite you, as [official capacity] to join me in a critically Historic and Magnificent effort to solidify Peace in the Middle East, and, at the same time, to embark on a bold new approach to resolving Global Conflict!
- On September 29, 2025, I announced the Comprehensive Plan to End the Gaza Conflict, and extraordinary 20-point roadmap quickly embraced by all World Leaders … . In furtherance of this Plan, on November 17th, the United Nations Security Council overwhelmingly adopted Resolution 2903, welcoming and endorsing this vision. … At the

heart of the Plan is The Board of Peace, the most impressive and consequential Board ever assembled, … .

- As Chairman of the Board, I formally invite [nation] to join as a Founding Member State, and become a party to the Charter of The Board of Peace, as represented by you.

Jan 18, 2026 was the date that a copy of the proposed Charter became publicly available.

Argument

As evidenced by his November 18, 2025 post and the January 16th invitation letter, Donald J. Trump is using the Resolution as some authority for his global vision and the BoP.

1) Untrue Representation

The U.S. draft resolution of November 17, 2026 represented that "the parties" had accepted the Comprehensive Plan. The "parties" to the Comprehensive Plan were intended to be Israel and Hamas. Neither Israel nor Hamas agreed to the Comprehensive Plan. Instead, there was the much more limited October 9th Agreement between Hamas and Israel, with same making no mention of the BoP and reference only to the formation of a task force from representatives from the United States, Qatar, Egypt, Turkey and other countries to be agreed upon by Hamas and Israel.

Accordingly, the Resolution was based on an untrue representation.

2) President Trump vs. Donald J. Trump

The Comprehensive Plan stated that the Board of Peace would be headed and chaired by President Donald J. Trump. The Resolution welcomed the Board of Peace pursuant to the Comprehensive Plan. Accordingly, the Resolution authorized a Board of Peace on the basis that the Chairmanship would be occupied by President Trump, not Donald J. Trump.

3) Gaza only for a limited – not Global for indeterminate time

The Comprehensive Plan was a plan to "End the Gaza Conflict" with the role of the Board of Peace being only to oversee and supervise the temporary transitional governance of a technocratic, apolitical Palestinian committee, responsible for delivering the day to day running of public services and municipalities for the people in Gaza. The Resolution welcomed the establishment of the Board of Peace only as as a transitional administration with international legal personality that will set the framework, and coordinate funding for, the redevelopment of Gaza until such time as the Palestinian Authority (PA) has satisfactorily completed its reform program. However, as evidenced by the information above, Donald J. Trump has founded a BoP that:

- has a Mission of taking on Global Conflict; and
- does not tie its duration to such time as the PA has satisfactorily completed its reform program.

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